

BROCKTON HERITAGE COMMITTEE

MANDATE STATEMENT& TERMS OF REFERENCE

Statement of Recognition

Our inheritance of architecture, cultural and natural landscape is an important and irreplaceable asset and resource. The conservation of these resources is fundamental to creating community pride and identity, attracting new residents and tourism, all of which have important economic impacts on our community. As well, the benefits from conservation of our heritage architecture and cultural/natural landscapes occur not only to the present generation but also to generations in the future. The immediacy of such conservation and heritage planning comes from the fact that, unfortunately, what is not saved and preserved today can not be saved and preserved tomorrow.

Overview:

In Ontario, the task of conserving this inheritance of historically and architecturally significant properties is primarily a municipal responsibility. The Ontario Heritage Act provides a framework within which municipalities can act to ensure the conservation of properties of historical and/or architectural significance.

Under Section 28 of the Ontario Heritage Act, a council of a municipality is authorized to establish, through by-law, one Municipal Heritage Committee (MHC) that is made up of five or more people.

Under the Act, Council is also empowered to:

- designate individual property and designate districts or areas
- issue or refuse permits to alter or demolish a designated property
- repeal designation by-laws
- purchase or lease individually designated property

- expropriate designated property
- provide grants and loans to designated property owners
- enter into easements and covenants with property owners
- institute a prosecution for failure to comply with a designation by-law

The Municipal Heritage Committee, as an advisory committee of council, is representative of the community and, as such, is recognized as the legitimate vehicle for co-ordinating and conveying community concerns. It, therefore, plays an important role by enabling the community to participate more directly in the decision-making process. In general, the role of an MHC is a dual responsibility:

- To the Municipality – to advise council on heritage issues as defined by the statutory requirements of the Ontario Heritage Act as noted above and the requirements set out in the Heritage Section of the Official Plan as well as other assigned duties as defined by Council through this Mandate statement & Terms of Reference.
- To the citizens of Brockton – to help ensure that plans for change and progress are developed in a manner that recognizes the historical continuity of the community.

1. Mandate of the Brockton Heritage Committee (BHC)

1.1 Statutory Role of BHC:

Brockton Council is required, under the Ontario Heritage Act, to consult with the MHC during the designation/repeal-of-designation process for individual properties or districts and on applications to demolish/remove structures from, or otherwise alter designated properties. Council must also consult the BHC prior to entering into any easements or covenants pertaining to designated properties.

As such, the statutory role of the BHC is defined as:

- 1.1.1 **Designation:** The BHC will advise Council prior to the designation of a property (s.29 (2), OHA).
- 1.1.2 **Repeal of Designation:** The BHC will advise Council prior to the repeal of a by-law or part thereof designating property (s.31 (2), OHA).
- 1.1.3 **Amendment of Designation:** The MHC will advise Council prior to the amendment of a by-law or part thereof designating a property.
- 1.1.4 **Alteration of Designated Property:** The BHC will advise council on applications to alter a designated property where such proposed alteration may affect the reasons for designation as set out in the by-law designating the property (s.33 (1), OHA).
- 1.1.5 **Demolition:** The BHC will advise Council on applications to demolish or remove any building or structure on designated property (s.34 (1), OHA).
- 1.1.6 **Easements/Covenants:** The BHC will advise Council before passing by-laws entering into easements or covenants with the owners of real property, or interests therein, for the conservation of buildings of historical or architectural value or interest (s.37 (1), OHA).
- 1.1.7 **Districts:** The BHC will advise Council before passing a by-law to define one or more areas to be examined for designation as a heritage conservation district (s.40 (2), OHA).

1.2 Non-Statutory Role

- 1.2.1 **Resource Base:** In order to effectively serve both Council and the community, the BHC will develop a resource base of heritage properties. This process will involve:
- i. conducting a survey of the heritage resources within the Municipality.
 - ii. researching properties for both architectural and associative (people or events) significance.
 - iii. developing an evaluation process in order to distinguish properties of heritage significance.
 - iv. using this evaluation process to develop a ranking of properties of historical significance.

1.2.2 Education and Promotion: The BHC will work to educate individual home owners and the community as a whole on the heritage resources within the community and on the importance and methods of proper conservation/preservation. This important role has several components:

- i. Specific presentations to individual property owners/groups on the role of the BHC, the implications and importance of designation and proper architectural preservation techniques.
- ii. Operating an architectural heritage preservation resource center that would include reference material, specialist contact names etc. in conjunction with the local public library.
- iii. Public Programming that could take the form of lecture series, bus/walking tours of heritage buildings, publications and pamphlets, development of school kits and curriculum based programming (in conjunction with local museums) etc.
- iv. Development of community recognition for architectural preservation through sponsorship of plaquing initiatives, awards for restoration and best practices renovations etc.

1.2.3 Development of the Official Plan: BHC input will be incorporated into the development of land use plans and covenants.

1.2.4 Advise/Inform Council with Regard to Municipally-owned Heritage Properties: BHC input will be incorporated into proposed renovations/alterations of municipally-owned heritage properties. This input will be in the form of:

- i. determining if proposed alteration affect the reasons for designation and, if they do, then
- ii. make recommendations on the appropriate course of action.

1.2.5 Advise/Inform Council with Regard to Provincially-owned Heritage Properties: The BHC will advise and inform Council on proposed alterations to, or sale of, heritage properties owned or leased by the Province of Ontario and the County of Bruce which are located in Brockton.

1.2.6 Advise/Inform Council with Regard to National Historic Sites: The BHC will advise and inform Council on the heritage properties proposed for designation by the Historic Sites and Monuments Board of Canada, on cost-sharing agreements between Parks Canada and National

Historic Sites and on issues relating to railway stations designated under the Railway Stations Protection Act.

- 1.2.7 **Advise/Inform Council of New Heritage Legislation and Funding Initiatives:** The BHC will inform and advise Council on new heritage legislation and funding initiatives either directly through reports and minutes or indirectly through noted input in reports developed by Brockton administration.
- 1.2.8 **Budget:** The BHC will develop an annual budget for submission to Council along with well-defined goals and objectives for the upcoming year. Ultimate BHC budget approval rests with Council.

2. Organization of the Committee

The BHC should be composed of people who represent the Municipality of Brockton and who demonstrate a strong commitment to the terms of reference. A cross-section of people should attempt to be chosen in order to bring to the committee relevant technical and professional expertise as well as strong advocacy, communication and organizational skills.

- 2.1 The committee must have a minimum number of five members as stipulated by the Ontario Heritage Act.
- 2.2 A minimum of five committee members will be appointed by Brockton Council. The maximum number of committee members is nineteen. New members may be recruited by the BHC or Council and the new members will be appointed by Council by-law to the BHC. Their term will run until the end of the present Councils term.
- 2.3 The term of a committee member is four years coinciding with the term of the Council that has made the appointment.

- 2.4 A committee member may apply for re-appointment for any number of consecutive or non-consecutive terms.
- 2.5 The BHC may appoint associate members who will sit as members-at-large. Associate members are not council appointees and do not have a vote.
- 2.6 One member will be chosen by vote of the committee at the first meeting of each new year to chair the meetings for that year. The committee will also, at this time, select a vice-chair for the same duration.
- 2.7 A Municipal staff person will hold the position of recording secretary to the Committee. Members of municipal staff do not have a vote on the committee.

3. Meetings:

- 3.1 The Committee will meet a minimum of eight times per year, usually once a month with the exception of the summer and the Christmas season. Additional meetings may be held as required at the call of the Chair.
- 3.2 The date and time of the regular meetings will be established for the following twelve months at the first meeting of the new year. For ease of planning, every attempt will be made to hold meetings on a consistent day and location throughout the year (i.e. 1st Monday of each month in Council Chambers).
- 3.3 Meetings will have a formal agenda, however, the Chair is encouraged to create an informal atmosphere to encourage the exchange of ideas from appointed members and affiliates.
- 3.4 Agenda and information packages, that will include the minutes from the previous meeting, will be sent (via mail, e-mail, fax) to committee members and affiliates two weeks prior to the next meeting.
- 3.5 A majority of Council-appointed Committee members will constitute quorum for the transaction of business.

4. Role of the Chair:

The Chair is responsible for ensuring the smooth and effective operation of the Committee and its roles.

This will include responsibility for:

- 4.1 Calling the meetings.
- 4.2 Creating an agenda in consultation with the municipal staff designate(s).
- 4.3 Chairing the meetings.
- 4.4 Reviewing reports from other committee members and affiliates in consultation with the municipal staff designate(s) for inclusion on the agenda.
- 4.5 Acting as official committee spokesperson/media contact or appointing a designate for this purpose.
- 4.6 Representing the Brockton BHC on other committees when necessary or ensuring an appropriate designate.
- 4.7 The Chair does not have a vote unless there is a tie.
- 4.8 In the absence of the Chair, these responsibilities will be undertaken by a committee member designated as vice-chair.

5. Role of Members:

Membership on the BHC is a position of responsibility and requires a strong commitment to the Mandate & Terms of Reference. BHC members are required to:

- 5.1 Attend all scheduled meetings. Members who miss four or more meetings in a year without cause will be removed from the committee. Members are required to notify the Chair or the designated municipal staff liaison if they are unable to attend a meeting.
- 5.2 Read and understand all information supplied to them.
- 5.3 Prepare information for use in the development of designation related by-laws.

- 5.4 Make site visits to properties proposed for designation and to designated properties applying for building/renovation/demolition permits when required.
- 5.5 Promote the heritage resources, architectural preservation and the role of the BHC within the Municipality of Brockton.
- 5.6 Recruit new Committee members and affiliates.
- 5.7 Contribute input into committee reports to council.
- 5.8 Undertake research of inventoried properties within the Municipality of Brockton.
- 5.9 Undertake training as required to effectively perform their role as a committee member (expenses to be covered through the BHC budget).
- 5.10 Be familiar with municipal, provincial and federal legislation that applies to architectural preservation.
- 5.11 Publicly support the recommendations of the BHC.

6. Role of Municipal Staff:

- 6.1 Assisting the Chair in the creation of an agenda.
- 6.2 Taking minutes at BHC meetings.
- 6.3 Maintaining an up-to-date record of previous BHC meetings, attachments and reports.
- 6.4 Distributing minutes of previous meetings and the agenda for the upcoming meeting at least two weeks prior to the next scheduled meeting.
- 6.5 Acting as a resource for the Committee during meetings that may include presenting background reports, distribution of government information pertaining to the mandate of BHC etc.
- 6.6 Undertaking an orientation with BHC members at the first meeting after Council's selection of the Committee.
- 6.7 Facilitate the recommendations of the BHC to council through the creation of reports (See Sec. 7.0).

- 6.8 Maintain a record of all designated properties with the Municipality that will include copies of the relevant by-laws, reasons for designation etc.
- 6.9 Ensure that other divisions of the municipality, whose responsibilities and actions may impact on designated properties, are aware of designated properties, the implications of designation and of the role of the BHC.
- 6.10 Submit an annual budget proposal on behalf of the BHC. Ultimate budget approval will rest with Brockton Council.
- 6.11 Administer the BHC budget.
- 6.12 Members of municipal staff do not have a vote on the Committee.

7. Reports to Council:

As a Committee of Council, the Brockton Heritage Committee is responsible for making recommendations to Council based on its mandate. These recommendations are conveyed to Council via four processes.

- 7.1 The Council representative can represent the BHC's issues and recommendations to Council.
- 7.2 Minutes from the BHC meetings are included in Council information packages.
- 7.3 Draft reports to Council dealing with issues of concern to the BHC will be forwarded to the Brockton Heritage Committee (BHC) for comment. BHC comments on the reports' recommendations will be noted in the minutes and can either be incorporated into the body of the report or noted in the 'Others Consulted' section.
- 7.4 Reports from the Brockton Heritage Committee to Council concerning the Planning Act, the Official Plan and other planning matters will be prepared and submitted, with Committee input, through the Municipal Planning department. Administrative input on BHC recommendations will be sought from all relevant divisions and their input will either be incorporated in the recommendations or noted in the 'Others Consulted' sections of the Report.

