

2025 Draft Budget Presentation

Trish SerratoreChief Financial Officer

2021-2025 Strategic Action Plan Vision

We are a proud rural community strengthened by a balance of social, equity, culture, environmental integrity and progressive economic development



The 2025 budget and the services we offer continue to align with our five strategic focus areas

- Preserving, enhancing and supporting Heritage, Culture and Community
- Providing for and planning for services and amenities that enhance the Quality of Life of Brockton residents
- Land Use Planning to enhance available housing options and preservation of our Natural Environment
- Economic Development that helps that community grow and thrive
- Municipal Governance that is inclusive, responsive and efficient while maintaining fiscal reasonability now and for the future.



CAO Comments





2025 Draft Tax Supported Annual Budget Update



Agenda

Tax-Supported Operating Budget

- Council Budget
- General Government
- Human Resources
- EDC
- ERBP
- Tourism (VIC)
- Public Works
- Streetlights
- Brockton Child Care
- Materials Management
- Fire Services
- Emergency Measures
- Health and Safety
- OPP Police Service Board

Tax-Supported Operating Budget - continued

- Animal Control/By-law Enforcement
- Recreation
- Cemetery
- Physician Recruitment
- Library
- Municipal Drains
- Planning
- Conservation Authority
- Heritage



Agenda Continued

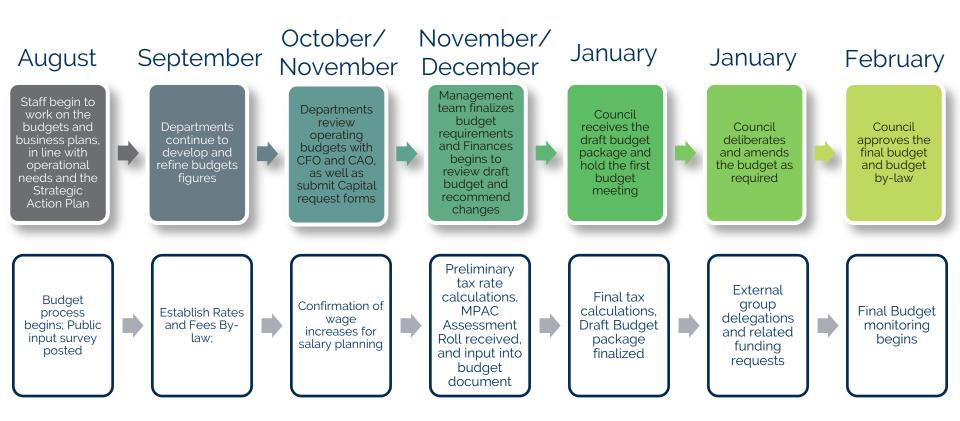
- Municipal Capital Requests
- Council Discussion on Budget and Consideration items
- Current Tax Rate Implications

Non-Tax Supported Budget

- Water and Wastewater Overview
- Capital Projects Utilities
- Ontario Building Code Administration/Property Standards



Budget Process





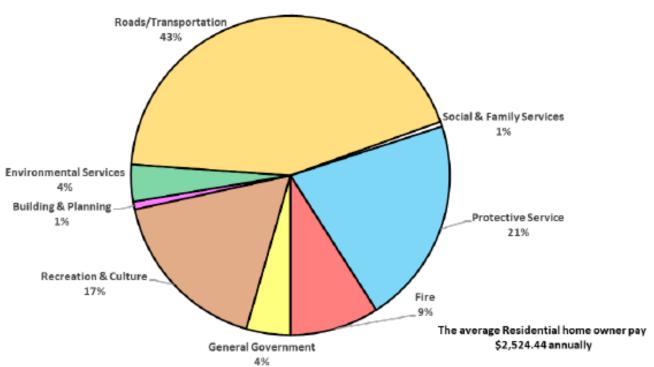
2025 Budget Approach

- The first draft of the budget incorporating the funding amounts required by each department to sustain current service levels
 - The initial draft budget would have also included amounts for projects or initiatives that are not necessarily required, but are perceived as favourable for the organization
- The 2024 Draft Budget is presented with a 6.34% operating increase and 2.84% capital tax rate increase
- Management has revisited their budgets several times over the last two month to present the most lean operating and capital budget without any reductions to services
- Staff have provided an itemized list in the Budget Report for Councils consideration, along with the implications of each reduction



Where do our tax dollars go?

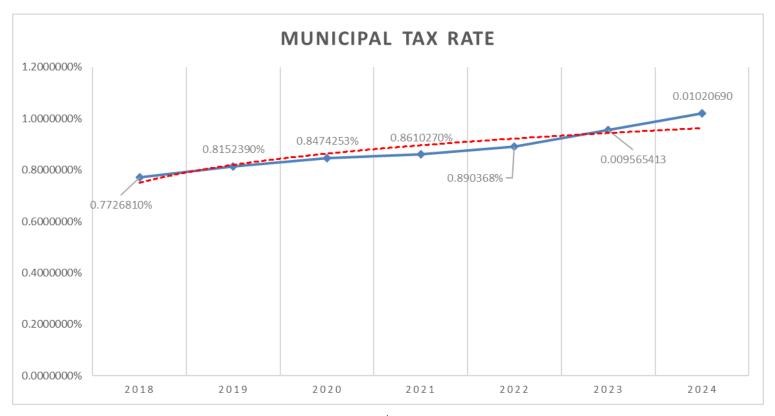




(Based on average assessment of \$264,872 exculding utilities)



Tax Rate Effect



For 2025, a 1% increase on the municipal tax rate equals \$127,499.



Brockton Property Tax Assessment

In 2016, MPAC updated the assessed values of every property in Ontario. These values will continue to be used to calculate the property taxes for 2024, unless there have been changes to the property that resulted in an updated assessment from MPAC.

The Province will conduct a review of the property taxation and assessment system focusing on fairness, equity and economic competitiveness. Property reassessment will be deferred until this work has been completed.

The table below details the change in the total taxes collected over the past 5 years (includes PIL education retained):



How does the assessed value of a home impact the property tax bill?

Property Tax Calculation Examples with a 9.18% tax rate increase

Α

В

 $A \times B = C$

 \Box

C-D

Property Assessment Value	Draft 2025 Municipal Tax Rate	Draft 2025 Municipal Property Tax Bill	2024 Property Tax Bill	Cost of Proposed Tax Rate Increase
100,000	0.01112457	1,112.46	1,020.69	91.77
264,872	0.01112457	2,946.59	2,703.52	243.07
300,000	0.01112457	3,337.37	3,062.07	275.30
400,000	0.01112457	4,449.83	4,082.76	367.07
500,000	0.01112457	5,562.29	5,103.45	458.84
600,000	0.01112457	6,674.74	6,124.14	550.60
700,000	0.01112457	7,787.20	7,144.83	642.37
800,000	0.01112457	8,899.66	8,165.52	734.14

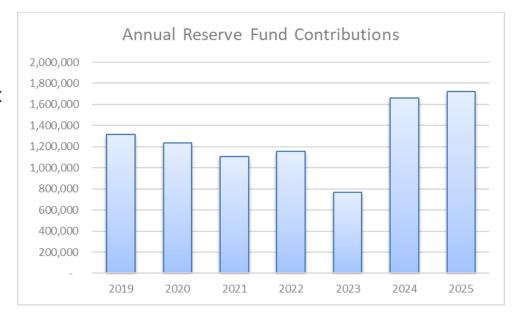
Assessment Values are determined_ by MPAC

Tax Rate determined by Municipality



Reserve and Reserve Funds

- Reserves and Reserve Funds are an essential part of the Municipality of Brockton's finances. The purpose of the Reserve and Reserve Funds is to save for future infrastructure needs to avoid spikes and dips in the overall tax levy.
- The chart illustrates the annual reserve fund contributions and their steady increase over the past five years. In 2025, reserve fund contributions mostly remained consistent with 2024 contributions, with a minimal additional contribution within the recreation reserve fund for future equipment replacement.





Current Long-term Debt Commitments

- Long-term borrowing is one mechanism used for funding the large capital projects, along with capital levy and reserve funds.
- Brockton has issued debentures for long-term borrowing to provide financing for larger capital work. Each year Council approves the financing of the Municipality's Capital Plan during the budget deliberation. The Municipality records all annual debt charges (principal and interest) in the operating budget, which requires either property tax dollars or user fees to fund these amounts.
- Each year during the Audited Financial statement presentation, our external auditor stresses the importance of sustain a 1:1 ration of longterm debt to reserve fund balances



Current Long-term Debt Commitments Continued

JACKSON & YOUNGE STREET - 2004-034 DE-OX WATER CAYLEY ST RECONSTRUCTION CDCF ENTRANCE - MUNICIPAL SHARE BRIDGE 11 DS WES BRIDGE REC 2500 Siverado Crew Cab #1 REC 1500 Siverado Crew Cab #2 DS WES BRIDGE 2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WES BRIDGE MGCOVERN ST	2024 2025 2025 2025 2025 2026 2027 2028 2028 2028	61.334 8.000 292.904 249.030 139.984 478.500 28.403 64.853	270.254 230.392 116.653 423.591	0 0 38.067 28,868	Fixed Variable Fixed
CAYLEY ST RECONSTRUCTION CDCF ENTRANCE - MUNICIPAL SHARE BBIDGE 11 DS WEIS BRIDGE REC 2500 Silverado Crew Cab #1 REC 1500 Silverado Crew Cab #1 REC 1500 Silverado Crew Cab #2 DS WEIS BRIDGE BERGER - BRIDGE BERGER - BRIDGE BERGER - BRIDGE	2025 2025 2025 2026 2027 2028 2028 2028	292.904 249.030 139.984 478.500 28.403	270.254 230.392 116.653		
CDCF ENTRANCE - MUNICIPAL SHARE BRIDGE 11 BRIDGE 11 BEC 2500 Sivera Drow Cab #1 REC 1500 Siverado Crew Cab #1 REC 1500 Siverado Crew Cab #2 DS WEIS BRIDGE 2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGOVERN ST	2025 2025 2026 2027 2028 2028 2028	249.030 139.984 478.500 28.403	230.392 116.653		Fixed
BRIDCE 1: DS WES BRIDGE REC 2500 Silverado Crew Cab #1 REC 1500 Silverado Crew Cab #1 REC 1500 Silverado Crew Cab #2 DS WES BRIDGE 2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WES BRIDGE MCGIVERN ST	2025 2026 2027 2028 2028 2028	139.984 478.500 28.403	116.653	28,868	
DS WEIS BRIDGE REC 2500 Sierra Crew Cab REC 1500 Sierra Crew Cab #1 REC 1500 Sierra Crew Cab #2 DS WEIS BRIDGE 2022 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE RADA 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCCURVEN ST	2026 2027 2028 2028 2028	478.500 28.403			Fixed
REC 2500 Sierra Crew Cab REC 2500 Siverado Crew Cab #1 REC 2500 Siverado Crew Cab #2 DS WEIS BRIDGE 2022 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKILES BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGOVERN ST Tractor	2027 2028 2028 2028	28.403	423.591	32.047	Variable
REC 1500 Silverado Crew Cab #1 REC 1500 Silverado Crew Cab #2 DOS WES BRIDGO EMES BRIDGO Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WES BRIDGE MCGUYERN ST Tractor	2028 2028 2028	1-0		67.262	Fixed
REC 1500 Silverado Crew Cab #2 DS WEIS BRIDGE 2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGVERN ST Tractor	2028 2028	61950	21,482	8.938	Fixed
DS WEIS BRIDGE 2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGOVERN ST Tractor	2028	04.053	51.876	14.741	Fixed
2023 Ford F150 Emergency Services 2024 Ford F250 Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WES BRIDGE MCGOVERN ST		64.063	51.244	14.562	Fixed
Emergency Services 2024 Ford F250 - Lešlie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGVERN ST Tractor		103.053	79.921	27.989	Fixed
Emergency Services 2024 Ford F250 - Leslie Motors McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGVERN ST Tractor	2029	73717.48	63888.44	14744	Fixed
McCURDY BRIDGE #2 SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WIES BRIDGE MCGUFERN ST Tractor	2029	75522	73270.65	16913	Fixed
SIDE ROAD 10 TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGIVERN ST Tractor	2030	98937.36	0	0	Fixed
TRACKLESS BALL DIAMOND ENTRANCE DS WEIS BRIDGE MCGIVERN ST Tractor	2030	188,247	173.703	21.438	Fixed
BALL DIAMOND ENTRANCE DS WIES BRIDGE MCGUFERN ST Tractor	2030	76.043	63.369	17.411	Variable
DS WEIS BRIDGE MCGIVERN ST Tractor	2030	88.531	73.776	20.270	Variable
MCGIVERN ST Tractor	2030	21.664	0	0	Variable
Tractor	2031	78.714	69.173	14.503	Fixed
	2032	80.123	70.411	14.762	Variable
	2032	95578	93919.84	14271	Fixed
SOCCER FIELDS 2016-057	2034	36.320	0	0	Variable
WALKERTON LANDFILL -2013-100	2034	625,000	562.500	102.296	Variable
McCURDY BRIDGE	2034	183.065	168.909	23.792	Fixed
Market Garden	2034	118000	116447.88	14772	Fixed
KAAKE DRAIN	2035	2.059	0	0	Variable
PICK-UP TRUCK	2035	28,000	0	0	Variable
LANG DRAIN	2035	18.800	9.468	9.542	Fixed
CONCESSION 6W	2036	259.442	239.783	23.913	Fixed
CONCESSION 10 BRANT/QUEEN	2036	904.078	845.069	83.374	Fixed
SOUTH STREET PHASE I RECONSTRUCTION 2016-057	2037	356.290	320.137	51.209	Fixed
LEE & COATS 2017-074	2037	354.114	338.433	34.638	Fixed
CHEPSTOW CULVERT	2037	479.541	454.523	50.521	Fixed
Soccer Concession Booth	2039	220.400	218.693	20.382	Fixed
Graders	2039	540.920	536.749	50.195	Fixed
KLEIST LAND PURCHASE ERBP	2047	1,072,856	1.044.390	70.127	Fixed
RIVERSDALE	2053	2.342.796	2,305,588	141.539	Fixed
YONGE STREET RECONSTRUCTION/TRUNK MAIN REPLACEMENT	2053	2.283.001	2.265.757	149.323	Fixed
ERBP - PHASE 1 & 2	2054	2.714.987	2.714.987	165.271	Fixed
YONGE STREET RECONSTRUCTION	2054	581,601	581,601	35.404	Fixed
Westario Transformer & ERBP Expansion	2054	1.119.886	1.119.886	52.617	TBD
Total			1,119,000	52,01/	

Total annual long-term debt repayment equals \$1,445,701

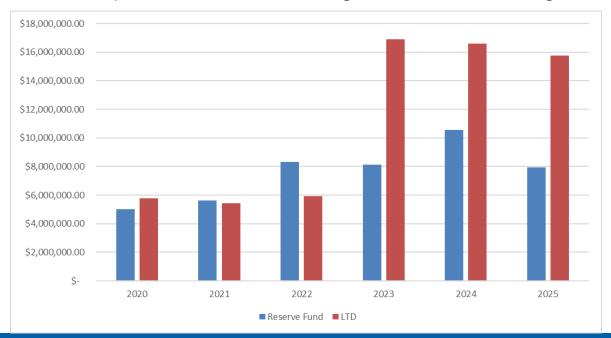
Phase 3 and 4 of the ERBP is still optimizing the construction loan and current payments are interest only.

Legend						
	Expire within 2 years					
	Expire within 3 – 9 years					
	Expire in 10+ years					



Current Long-term Debt Commitments (Continued)

 A key concern raised by our auditors is the balance between our reserve funds and outstanding long-term debt (LTD). Below is a chart that illustrates that the operating LTD is significantly increasing compared to the available reserve fund balance over the last three years. Which illustrates the importance of continuing to contribute to our Reserve Funds for future infrastructure projects or unknown emergencies that arise throughout the year.





Asset Management Plan



The 2021 Asset Management Plan identified the following key statistics, specifically that the target reinvestment rate for the replacement and maintenance of our core infrastructure is 2.73% and Brockton is only reinvesting 0.61%



Budget Overview

- The 2025 draft operating budget has been prepared using current service levels.
- User fee revenue has been adjusted to take into account the 2025 Consolidated Rates and Fees By-law and prior year actuals.
- The 2025 draft budget consists of tax-supported operating expenses of \$22,117 million, compared to \$20,994 million in 2024.
- Draft budget includes a tax rate increase of 9.18%, 6.34% towards operating increases and 2.84% for capital investments.



Tax-Supported
Operating Budget

6.34 % 2025 draft tax rate increase

\$166.74 Increase per average household

\$2,870 Total municipal portion per household



Capital Investment

3.64% Tax rate increase to fund capital

\$1,720M Total in annual capital contribution

\$455,050 Total contribution to tax-funded capital projects, which is an increase of \$410,350 from 2024

\$2.175M Total 2025 capital contribution



Average Household Assessment

The average household assessment value used to calculate property taxes is \$264,769



Population

A population of 7,784 with an estimated 4,654 households



Municipal Services Pressures and Trends

- There are a number of current factors that are putting pressure on the Municipality to maintain its current level of service while maintaining a responsible tax increase:
 - Legislative Changes: There were several legislative changes such as:
 - Cutting Red Tape to Build More Homes Act (Bill 185)
 - Get It Done Act (Bill 162)
 - Working for Workers Five Act (Bill 190)
 - Strengthening Cyber Security and Building Trust in the Public Sector Act, 2024 (Bill 194)
 - Municipal Accountability and Integrity Act (Bill 207)
 - Ontario Provincial Police (OPP): Significant increase in the OPP Billing statement for 2025, which resulted in \$303,682 or 11.6% increase.
 - Program Growth: With the increased growth within the community, there is a
 higher demand within our recreation department for programs and services. With
 our aging infrastructure, it has illustrated many challenges and limitations on
 growing our programs over the years. Additionally, the increase in our waiting list
 for child care services with the Brockton Child Care Centre as well as the Day camp
 program offered within the recreation department.



Summary of Significant Changes

A chart on the next slide summarizes the changes in the draft 2025
 Operating Budget



Significant Changes from the 2024 Municipal Levy to the 2025 Proposed Municipal Levy							
Predetermined Changes to Tax Funded Operating Budget	Use Tax Levy Impact Fund Porti		Total Budget Impact	% Levy increase	Reason		
OPP Contract Cost Increase/(Decreases)	303,682	-	303,682	2.48%	Contractual obligation		
Saugeen Valley C.A. Levy	44,491	-	44,491	0.36%	Contractual obligation, additional changes expected		
BASWRA Recycling Contract	-	-	-	0.00%	Inflationary		
SMART	8,900	-	8,900	0.07%	Inflationary		
Saugeen Municipal Airport	8,298	-	8,298	0.07%	Inflationary		
Insurance Premiums	45,566	7,845	37,721	0.31%	Inflationary		
Utilities	12,000	-	12,000	0.10%	Inflationary		
Long-term Debt repayment	64,140	(30,026)	94,166	0.77%			
Service Agreement - El mwood Fire	70,668	-	70,668	0.58%	Increase for Capital requirements at the Elmwood station. Jointly shared with West Grey		
Walkerton Hanover Landfill Expansion	379,000	-	379,000		Expansion of the Walkerton/Hanover Landfill		
Salaries & Benefits	740,463	41,842	698,621	5.71%	COLA at 2.1%; Merit Increase; As per policy for 145.5 employees		
Total Predetermined Cost Increase:	\$ 1,677,208	\$ 19,661	\$ 1,657,547	13.55%			
Asset Lifecycle Maintenance Activities							
Buildings - Repairs and maintenance	19,600	-	19,600		Required maintenance		
Materials (dust, hardtop, loosetop, sand, dust)	70,000	-	70,000	0.57%	Inflationary; Required maintenance		
Asset Lifecycle Maintenance Activities Increase:	\$ 89,600	\$ 0	\$ 89,600	0.73%			
Optional Expenses for Council Consideration							
Future Olympia Replacement Reserve Fund	20,000	-	20,000	0.16%			
Playground Equipment Replacement Reserve Fund	30,000	-	30,000	0.25%			
Chepstow Lions Ball Diamond Donation Request	20,000	-	20,000	0.16%			
VJH Donation Request - Curtains	22,983	-	22,983	0.19%			
Kleist Land Stage 1 Archaeological Assessment Study	40,000	-	40,000	0.33%			
Elmwood Joint Board Capital Increase	3,000		3,000	0.02%			
Cliff Erosion Cost Reduction new perferred alternative	(60,000)		(60,000)	-0.49%			
Optional Expenses for Council Consideration	\$ 75,983	\$ 0	\$ 75,983	0.62%			
New Revenues & Budgetary Savings:	(101.101)		(121.121)				
CWELCC Funding Increase	(484,404)		(484,404)	-3.96%			
OMPF Increased funding	(215,000)	-	(215,000)	-1.76%			
	-\$ 699,404		-\$ 699,404	-5.72%			
One-Time Tax Mitigation Measures Westario Dividend Increase	(50,000)	_	(50,000)	-0.41%			
One-Time Transfer from Tax Mitigation Reserve	300,000	-	300,000		Dereased funding from 2024 from \$300,000 to \$0		
Removed one time Reserve Fund Transfer	75,000	_	75,000	0.61%	bereased fulfiding from 2024 from \$500,000 to \$0		
Total One-Time Tax Mitigation Measures	\$ 325,000	\$ 0	\$ 250,000	2.04%			
Total Net Property Tax Impact (+/- 0.2%)	\$ 1,468,387	\$ 19,661	\$ 1,373,726	11.23%			
Property Tax Assessment Growth impact	(\$ 220,130)	7 13,001	(\$ 220,130)	-1.80%			
Other cumulative budgetary variances	\$ 77,279		(7 220,130)	0.00%			
2025 Draft Operating Levy Increase	\$ 1,325,536			10.84%			
2025 Current tax rate	Ÿ 1,323,330			9.98%			
2023 Current lax rate				9.98%			



Council Consideration

Optional Expenses for Council Consideration					
Future Olympia Replacement Reserve Fund	20,000	-	20,000	0.16%	
Playground Equipment Replacement Reserve Fund	30,000	-	30,000	0.25%	
Chepstow Lions Ball Diamond Donation Request	20,000	-	20,000	0.16%	
VJH Donation Request - Curtains	22,983	-	22,983	0.19%	
Kleist Land - Environmental Assessment Study (1/2)	40,000	-	40,000	0.33%	
Elmwood Joint Board Capital Increase	3,000		3,000	0.02%	
Cliff Erosion Cost Reduction new perferred alternative	(60,000)		(60,000)	-0.49%	
Optional Expenses for Council Consideration	\$ 75,983	\$0	\$ 75,983	0.62%	



Department Questions/Discussion

- Council Budget Fiona Hamilton, Director of Legislative and Legal Services (Clerk)
- General Government Trish Serratore, CFO, Sonya Watson, CAO and Fiona Hamilton, Director of Legislative and Legal Services (Clerk)
- Human Resources Sonya Watson, CAO
- EDC Sonya Watson, CAO
- ERBP Sonya Watson, CAO
- Tourism (VIC) Sonya Watson, CAO
- Public Works Nicholas Schnurr, DOO
- Streetlights Nicholas Schnurr, DOO
- Brockton Child Care Sonya Watson, CAO, Trish Serratore, CFO
- Materials Management Nicholas Schnurr, DOO
- Fire Services Chris Wells, Director of Fire and Emergency Services
- Emergency Measures Chris Wells, Director of Fire and Emergency Services



Department Questions/Discussion Continued

- Health and Safety Chris Wells, Director of Fire and Emergency Services
- OPP Police Service Board, Fiona Hamilton, Director of Legislative and Legal Services (Clerk)
- Animal Control/By-law Enforcement Dieter Weltz, Building and Planning Manager |
 Chief Building Official
- Recreation Colleen Gillis, Director of Community Services
- Cemetery Trish Serratore, CFO
- Physician Recruitment Trish Serratore, CFO
- Library Colleen Gillis, Director of Community Services
- Municipal Drains Fiona Hamilton, Director of Legislative and Legal Services (Clerk)
- Planning Dieter Weltz, Building and Planning
- Conservation Authority Nicholas Schnurr, DOO
- Heritage- Fiona Hamilton, Director of Legislative and Legal Services (Clerk)



2025 Proposed Capital Projects

	2024	2025	2025	2025	2025	2025
	Net	Revenue	Expenditures	Net	Net Budget Change	Net Budget Change
	Budget				(\$)	(%)
Fire-Walkerton			25,300	25,300	25,300	100.0%
Streets\Roads		3,425,000	3,555,000	130,000	130,000	100.0%
Water		810,000	810,000			
Brant and Greenock Landfills			75,000	75,000	75,000	100.0%
Recreation Parks		259,500	310,000	50,500	50,500	100.0%
Recreation Pool		17,500	62,000	44,500	44,500	100.0%
Recreation Community Centre			29,750	29,750	29,750	100.0%
Recreation Cargill DCF		18,000	18,000			
EDC		199,000	199,000			
Total		4,729,000	5,084,050	355,050	355,050	100.0%



Questions





